Progress, Issues and Prospect of Agricultural Trade Liberalization in Korea

March 18, 2011

Doo Bong Han, Kyung Min Kim
Food & Resource Economics
Korea University





Contents

- 1 Introduction
- 2 Situation of Korean Agriculture and Food Security
- **3** Progress and Prospect of Agricultural Trade Liberalization
- Review of Agricultural Agreements in Major FTAs
- 5 Implications and Suggestions

Introduction





Trade Liberalization and Agriculture



Rapid Growth of Korean Economy under the GATT

Agriculture's Decline after the UR Agreements





- Objectives of this study
 - 1) to analyze the progress of agricultural trade liberalization focusing on FTAs
 - 2) to review related issues of agri.
 market opening in Korea.





 Why did Korea actively participate in FTAs with over 50 countries?





FTA, the New opportunity

Standoff of DDA

Rising of FTAs

FTAs, New Opportunity for Korean Economy

Objection of Farmers' Association





 What do you expect how the Korea government handled farmers' objections?

Situation of Korean Agriculture and Food Security





Current Food Situation in Korea

Low grain self-sufficiency: 27%

Fall of rice consumption and production

Agricultural liberalization

Rising food commodity price





Low Grain Self-Sufficiency

Increasing Demand



Insufficient
Production
Capacity



Declining
Food Selfsufficiency





Grain Supply-Demand Situation

Units: million metric tons

Year	Production	Imports	Exports	Consumption	Food	Feed
1970	7,097	2,115		8,825	6,863	584
1980	7,048	5,051		12,596	6,860	2,472
1990	7,013	10,022	1	16,282	6,302	6,301
1995	5,816	14,258		19,974	6,127	9,373
2000	5,931	14,624		19,961	6,164	9,285
2005	5,718	13,851		19,847	5,329	8,783
2008	5,044	13,798		18,160	5.695	8,405
2009(P)	5,489	15,003		20,585	5,667	9,895

Source: Ministry for Food, Agriculture, Forestry and Fisheries, 「Statistical Yearbook of Food, Agriculture, Forestry and Fisheries 2010』





Grain Self-Sufficiency Ratios

Poor selfsufficiency!

Units: percent

Year	Total Grain	Rice	Barley	Wheat	Corn	Soybeans
1970	80.5	93.1	106.3	15.4	18.9	86.1
1980	56	95.1	57.6	4.8	5.9	35.1
1990	43.1	108.3	97.4	0.05	1.9	20.1
1995	29.1	91.4	67	0.3	1.1	9.9
2000	29.7	102.9	46.9	0.1	0.9	6.4
2005	29.4	102	60	0.2	0.9	9.7
2008	27.8	94.4	40.6	0.4	1	8.6
2009(P)	26.7	98	41.1	0.5	1	8.4

Source: Ministry for Food, Agriculture, Forestry and Fisheries, 「Statistical Yearbook of Food, Agriculture, Forestry and Fisheries 2010」



Rice Situation in Korea





The biggest part in the agriculture



Rice as the staple food in Korea





Rice situation in Korea

Year	Planted Area (hectares)	Yield (metric ton/ha)	Production (thousand ton)	per capita consumption (kg)
1970	1,203	3.30	3,939	136.4
1975	1,218	3.86	4,669	123.6
1980	1,233	2.89	3,550	132.4
1985	1,237	4.56	5,626	128.1
1990	1,244	4.51	5,606	119.6
1995	1,056	4.45	4,695	106.5
2000	1,072	4.97	5,291	93.6
2005	980	4.90	4,768	80.7
2008	936	5.20	4,844	75.8
2009	924	5.34	4,916	74

Source: Ministry for Food, Agriculture, Forestry and Fisheries, 「Statistical Yearbook of Food, Agriculture, Forestry and Fisheries 2010」





Liberalization of Agricultural Sector

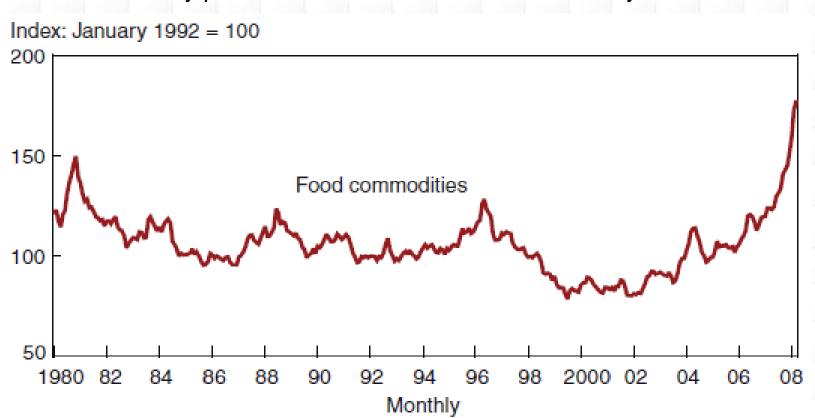
- Active FTAs over 50 countries
 - Big countries & Simultaneous negotiations
- The Uruguay Round(UR)
 - Reduce subsidies for price support
 - Opened Korean rice market through the minimum market access(MMA).
- The 2004 Rice Negotiation with the WTO
 - Increased rice's MMA imports double instead of tariffication





Recent Spikes of Global Food Prices

Food commodity prices rose more than 60% in the last 2 years



Source: International Monetary Fund: International Financial Statistics.





North Korea's Food Situation

- Low Productivity in Agriculture
 - Decline in soil fertility
 - Shortage of critical input (fuel, fertilizer)
- Macroeconomic Stagnation
- Highly Dependency on Food Aid
 - Decrease in ODA by global economic depression





Recent Food Security Concerns



Progress and Prospect of Agricultural Trade Liberalization





Trade Liberalization under Multilateralism

GATT

 Trade Liberalization and Tariff Reduction in Manufactured products

UR

 Extent of Trade Liberalization to Agricultural and Service Sectors

DDA

 More Wide Range of Trade Negotiations in 10 Areas





Promotion of Regionalism: RTAs

Stands till the DDA

Getting loose of the WTO

Rising FTAs

• Korea has also been actively pursuing FTAs.





Strategies of promoting FTAs

FTAs with large advanced economies

High and wide level of liberalization

Simultaneous negotiation

Communication with public & private sectors





Progress of FTAs in Korea (December 2010)

Classification	Countries	Progress	
FTAs in effect (5)	Chile	April 1 st , 2004	
	Singapore	March 2 nd , 2006	
	EFTA	September 1 st , 2006	
	ASEAN	July 1 st , 2007	
	India(CEPA)	January 1 st , 2010	





Classification	Countries	Progress
Concluded FTAs (3)	USA	·Concluded on April 2 nd , 2007. ·Re-negotiation agreed on December 3 rd , 2010.
	EU	·Concluded on July 13 th , 2009. ·Signed on October 6 th , 2010
	Peru	·Concluded on August 30 th , 2010. ·Signed on November 15 th , 2010.





Classification	Countries	Progress
	GCC	·The 3 rd negotiation on July 2009
FTAs	Australia	·The 5 th negotiation on May 2010
under negotiation (5)	New Zealand	·The 4 th negotiation on May 2010
	Colombia	·The 3 rd negotiation on June 2010
	Turkey	·The 1st negotiation on April 2010





Classification	Countries	Progress
Stop in negotiation (3)	Canada	·Stopped after the 13 th negotiation during March 25 th -28 th , 2008.
	Mexico	·2 nd negotiation in June 2008. ·Stopped tentatively, in favor of Mexico.
	Japan	·Stopped after the 6 th round in Nov. 2004. ·4 times of working-level talks after June 2008 to restart





Classification	Countries	Progress
	China	 •The joint research completed on May 28th, 2010. •The 1st prior consultation on September 28th, 2010.
	MERCOSUR	·The joint study completed on November 2006.
FTAs under	China-Japan	·The 1 st meeting of joint study on May 6 th -7 th , 2010.
consideration	Russia	·The 2 nd meeting for a joint research on July 2008.
(/)	Israel	·A joint research on August 17 th , 2009.
	SACU	opening a joint research on December 9th, 2008
	Vietnam	opening a joint research on March 23 rd , 2010

Source: Ministry of Foreign Affairs and Trade





Current status of TPP

Countries in TPP

 Brunei, Chile, New Zealand and Singapore (P4)

Countries in negotiating

 U.S., Australia, Malaysia, Peru and Vietnam

Countries expressing interest

 Canada, Japan, the Philippines, South Korea and Taiwan





Current Situation of Joining TPP in Korea

 The President Lee mentioned interests in joining TPP (Interviews with Asahi, Nov. 13th 2010)



- The government just started studies on impacts of joining TPP.
 - MFAFF has started researches and made a declaration against TPP.





Food Safety Issues with Trade Liberalization

Trade Liberalization



Importing Food Related Diseases



Food Safety Concern





Food Safety Concerns on BSE

Reimporting the US Beef in 2007





Related Study



by Lee, Han, Nayga and Lim (2011)

- Estimating Korean food shoppers' willingness to pay (WTP) for the traceability system of imported beef by an experimental auction.
- Result: Consumers are generally willing to pay a 39 percent premium for the traceable imported beef over similar beef without traceability.

Review of Agricultural Agreements in Major FTAs





Korea-Chile FTA









The Concession of Korea

- Introduce flexibilities on fruits and livestock on the concession such as exception, seasonal tariff, discussion after the DDA, TRQ & tariff, 0-16 years for tariff elimination
- Short-term tariff elimination under 5 years: 44%





The Concession of Korea

Concessions Type/ Tariff Removal Periods	Numbers of Items in HS 10 digit (%)[Commodities]
Exception	21(2%) [rice, apple(fresh), pear(fresh)]
Seasonal Tariff	1[grape(fresh)]
Discussion after the DDA Negotiation	373(26%)[tangerine, barley, bean]
TQR and the Discussion after the DDA Negotiation	18(1%)[beef(400ton), chicken meat(2,000ton; frozen, processed), mandarin(100ton)}
16 years	12(0.8%)[prepared milk powder, other fruits(dried), etc.]

2011-03-30





Concessions Type/ Tariff Removal Periods	Numbers of Items in HS 10 digit (%)[Commodities]
10 years	197(13.8%)[pork, mutton, lemon]
9 years	1 [other fruit wines]
7 years	40(2.8%) with 6 items with TQR [peach can, jam, corn for seed]
5 years	545(38%) [lamp, tulip, etc.]
0	224(15.6%) [wheat, rye, etc.]
Total	1,432(100%)

Source: Ministry of Food, Agriculture, Forestry and Fisheries.

2011-03-30





Assessment on Korea-Chile FTA

- Compensation policies for closing grape, kiwi and peach orchards
 - -Supporting price effect of 3-4% in greenhouse grape, 1.5% in peach
 - Improving productivity by compensation plan on old trees and old farmers

Source: Korea Rural Economy Institute

2011-03-30





Assessment on Korea-Chile FTA

No Serious Impacts on Agriculture

 Major importing commodities from Chile, such as pork, grape, red wine, kiwi and others are growing after the FTA





Korea-US FTA







The concession of Korea



Concessions Type/ Tariff Removal Periods	Numbers of Items (%)[Commodities]
Exception	16(1.0%)[rice]
Current Level & TRQ	15(1.0%)[orange, honey]
17 years, Seasonal Tariff	1(0.1%)[grape]
15 years, Seasonal Tariff	0(0.1%)[potato for chips]
18 years & TRQ	4(0.3%)[ginseng]
15 years &TRQ	10(0.6%)[cheese, wheat, etc.]
12 years &TRQ	6(0.4%)[sub-feed, modified starch]
10 years &TRQ	11(0.8%)[butter, modified milk powder, etc.]
20 years	0(0.1%)[apple(Fuji), pear(Asian)]
18 years	3(0.2%)[red ginseng]



Concessions Type/ Tariff Removal Periods	Numbers of Items (%)[Commodities]
16 years	2(0.1%) [sugar]
15 years	98(6.5%) [beef, eggs, etc.]
12 years	34(2.2%) [milk cow, frozen onion, etc.]
10 years	332(24.1%) [peach, frozen drumstick, etc.]
9 years	1(0.1%) [fresh strawberry]
7 years	41(2.6%) [beer, ice-cream, etc.]
Until January 1st, 2014	21(1.4%) [pork]
6 years	2(0.1%) [corn oil]
5 years	317(20.6%) [orange juice, tomato juice, etc.]
3 years	33(2.1%) [seaweeds]
2 years	6(0.4%) [avocado, lemon, etc.]
0 years	578(37.9%) [grape juice, coffee, etc.]
Total	1,531(100%)

Source: Ministry of Food, Agriculture, Forestry and Fisheries.





Assessment on Korea-U.S. FTA

- Agreement on the highest level of concession & Renegotiation on car and pork
- Not a good precedent negotiation for the future
- Expecting severe damage on farm sector
- Reduce \$ 626 million annual production value
- Damage's 70% on livestock and 23% on fruit





Korea-EU FTA





The concession of Korea



Concessions Type / Tariff Removal Periods	Numbers of Items (%)[Commodities]
Exception	16(1.09%) [rice, rice related goods]
Current Tariffs	26(1.77%) [soybean, wheat, etc.]
Current Tariff &TRQ	12(0.82%) [honey, powder milk, etc.]
Seasonal Tariff &TRQ	1(0.07%) [orange]
Seasonal Tariff	1(0.07%) [grape]
15 years & TRQ	6(0.41%) [cheese, malt, etc.]
12 years & TRQ	8(0.55%) [sub-feed, modified starch, etc.]
10 years & TRQ	11(0.75%) [butter, modified milk powder, etc.]
20 years	2(0.14%) [apple, pear]
18 years	7(0.48%) [green tea, ginger, etc.]
16 years	1(0.07%) [white sugar]
15 years	92(6.28%) [mandarin, jujube, etc.]





Concessions Type / Tariff Removal Periods	Numbers of Items (%)[Commodities]
13 years	27(1.84%) [chicken meat(frozen breast, drumstick), etc.]
12 years	16(1.09%) [chicken meat(cold-storage), etc.]
10 years	274(18.69%) [pork(belly, cold-storage neck),etc.]
7 years	47(3.21%) [pork(cold-storage edible innards), etc.]
6 years	3(0.20%) [pork(frozen trotter, sealed one), etc.]
5 years	287(19.58%) [pork(others), olive oil, etc.]
3 years	13(0.88%) [orange juice, margarine, etc.]
2 years	0(0.20%) [avocado(fresh), lemon, prune(dried)]
0 years	613(41.81%) [black tea, flower, feed, etc.]
Total	1,466(100%)

Source: Ministry of Food, Agriculture, Forestry and Fisheries.





Assessment on Korea-EU FTA

- Asymmetric concession with flexibility
- Considerable Impacts on Agriculture
- Reducing \$159 million in annual farm production value (1/3 Korea-US FTA)
- 93% of the damage on livestock sector.
- Supplementary policy for improving livestock sector's competitiveness

Implications and Suggestions



Implications of Frontier Spirite Agricultural Trade Liberalization

FTA negotiations should be evaluated positively

- -No serious damages
- Inducing structural changes
- -Fiscal support on agriculture





Suggestions

Food safety

Communicating Stakeholders

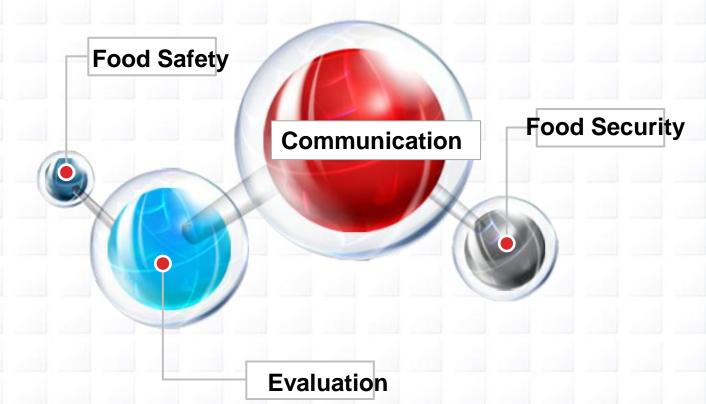
Balancing between

Trade Liberalization and Public Value of Agriculture

Food security

Evaluating prior FTAs

Thank you!



2011-03-30

52